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**STUDY TO DEVELOP A POSITION PAPER ON WHO'S CBR
GUIDELINES**

SUMMARY STATEMENT (PHASE 1)

By

**DISABLED PEOPLE'S INTERNATIONAL (DPI) September
2012**

CONTENTS

STUDY TO DEVELOP A POSITION PAPER ON WHO'S CBR GUIDELINES	1
SUMMARY STATEMENT (PHASE 1)	1
DISABLED PEOPLE'S INTERNATIONAL (DPI)	1
September 2012	1
Contents.....	2
INTRODUCTION	4
SUMMARY OF THE RESPONSES RECEIVED	5
Section 1: Personal	5
1.2. Gender:.....	5
Section 2: Knowledge about Community Based Rehabilitation (CBR)	6
2.1. How would you rate your knowledge on CBR?	6
Section 3: Concept of CBR, its Reach and Impact on the Rights of Persons with Disabilities	7
3.1. Does your country have a National Policy on CBR?	7
3.2. Geographical coverage of CBR in your country	7
3.3. Overall reach of persons with disabilities through CBR Programs in your country	8
3.4. Impact of CBR on the quality of life of persons with disabilities	8
3.5. Which sector is initiating and implementing most of the CBR Programs in your country?	9
3.6. Who is leading most of the CBR Programs in your country?.....	9
3.7. Is there an active interaction between DPOs and CBR Organizations in your country?	10
3.8 Do you think CBR is a good approach/strategy for empowerment of persons with disabilities and for implementing the UN Convention on the Rights of Persons with Disabilities (CRPD)? ..	10
Section 4: WHO'S CBR Guidelines 2010	11
4.1. Are you aware of the WHO'S CBR Guidelines released in 2010?.....	11
4.2. What do you think about the general awareness of the Guidelines among DPOs and persons with disabilities in your country?	11

4.3. Did you or any other DPI member from your country participate/contribute in the preparation of the Guidelines in any manner?	12
4.4. Have you read the WHO Guidelines on CBR, 2010?	12
4.5. Are the Guidelines available in your National and/or Official/Local Languages?.....	13
4.7. What is your opinion of the WHO CBR Guidelines 2010 with reference to promoting the rights of persons with disabilities?	13
4.8. Do you think the WHO CBR Guidelines 2010 fully comply with the provisions of the CRPD?	14
4.9. Should DPI endorse the CBR Guidelines?	14
4.11. Would you be interested in giving detailed inputs/feedback on the CBR Guidelines, which would help DPI in forming a firmer opinion on the CBR Guidelines?	15
MAJOR FINDINGS of the study	16
CONCLUSION	17

INTRODUCTION

Disabled People's International (DPI) is a network of national organizations or assemblies of people with disabilities, established to promote human rights of people with disabilities through full participation and equalization of opportunities. DPI has regional offices in Asia-Pacific, Europe, Africa, Latin America, North America and the Caribbean. DPI has members (associations of people with disabilities) in over 130 countries. DPI holds special consultative status with the United Nations and collaborates with many international organizations and governments of the world. DPI is focussing on promoting the implementation of the United Nations Convention on the Rights of Persons with Disabilities (CRPD) by undertaking several initiatives such as developing tool kits, organizing workshops, etc.

The World Health Organization (WHO) has published Guidelines on Community Based Rehabilitation (CBR) for people with disabilities in 2010. The main focus of the Guidelines is to provide a basic overview of key concepts, identify goals and outcomes that CBR programs should be working towards, and provide suggested activities to achieve these goals.

The Community Based Rehabilitation Guidelines aims to:

- Provide guidance on how to develop and strengthen CBR programs;
- Promote CBR as a strategy for community-based development involving people with disabilities;
- Support stakeholders to meet the basic needs and enhance the quality of life of people with disabilities and their families;
- Encourage the empowerment of people with disabilities and their families.

DPI has still not endorsed the CBR Guidelines. Based on the discussions of the DPI Chairperson with other disability leaders, it was felt that DPI should take a closer look at the WHO CBR Guidelines 2010 and formulate a considered view on the same. **Hence, a short Study was envisaged to gather the voice of Member National Assemblies (MNAs) of DPI on CBR and WHO's CBR Guidelines 2010, especially with reference to the CRPD.**

The methodology followed was to prepare a Questionnaire on CBR and the WHO Guidelines. The Sample consisted of all the 136 MNAs of DPI. The Questionnaire was sent by e-mail to all the MNAs by the DPI Secretariat and the Regional Development Officers (RDOs) of DPI. They played a critical role in coordinating with the MNAs. As the responses came in, the data was compiled in the excel format for easy summations.

The summary of the responses are given in the Report. It would provide a glimpse of the general opinion of MNAs regarding CBR as an approach and the WHO CBR Guidelines, 2010.

SUMMARY OF THE RESPONSES RECEIVED

Total number of Questionnaires sent: 136 MNAs

Number of Responses received: 84 MNAs

Response Rate, i.e., percentage of Responses: 61.76%

Out of the total 84 responses, the region-wise break up is given below.

DPI Region	Total MNAs	Responses received from	Percentage of Responses
Africa	46	27	58.7%
Asia Pacific	25	14	56.0%
Europe	31	23	74.2%
Latin America	18	10	55.6%
North America and Caribbean	16	10	62.5%
Total (All Regions)	136	84	61.8%

SECTION 1: PERSONAL

1.2. Gender:

DPI Region	Male	Female	Other	No Data
Africa	77.8%	11.1%	3.7%	7.4%
Asia-Pacific	50.0%	50.0%	0.0%	0.0%
Europe	60.9%	30.4%	0.0%	8.7%
Latin America	70.0%	20.0%	0.0%	10.0%
North America and Caribbean	40.0%	60.0%	0.0%	0.0%
Total (All Regions)	63.1%	29.8%	1.2%	6.0%

SECTION 2: KNOWLEDGE ABOUT COMMUNITY BASED REHABILITATION (CBR)

2.1. How would you rate your knowledge on CBR?

- a. No knowledge
- b. Some knowledge
- c. Reasonable knowledge

DPI Region	a. No knowledge	b. Some knowledge	c. Reasonable knowledge	No Data
Africa	0.0%	33.3%	59.3%	7.4%
Asia-Pacific	0.0%	35.7%	64.3%	0.0%
Europe	8.7%	47.8%	26.1%	17.4%
Latin America	0.0%	60.0%	40.0%	0.0%
North America and Caribbean	20.0%	30.0%	50.0%	0.0%
Total (All Regions)	4.8%	40.5%	47.6%	7.1%

SECTION 3: CONCEPT OF CBR, ITS REACH AND IMPACT ON THE RIGHTS OF PERSONS WITH DISABILITIES

3.1. Does your country have a National Policy on CBR?

- a. Yes
- b. No
- c. Don't Know

DPI Region	a. Yes	b. No	c. Don't Know	No Data
Africa	51.9%	44.4%	0.0%	3.7%
Asia Pacific	42.9%	57.1%	0.0%	0.0%
Europe	8.7%	73.9%	0.0%	17.4%
Latin America	40.0%	50.0%	10.0%	0.0%
North America and Caribbean	0.0%	90.0%	10.0%	0.0%
Total (All Regions)	30.9%	60.7%	2.4%	6.0%

3.2. Geographical coverage of CBR in your country

- a. Nationwide
- b. In most parts of the country
- c. In some parts of the country
- d. CBR Programs not there in our country
- e. Don't Know

DPI Region	a. Present nationwide	b. Present in most parts	c. Present in some parts	d. Not present	e. Don't Know	No Data
Africa	11.1%	25.9%	51.9%	7.4%	0.0%	3.7%
Asia-Pacific	21.4%	28.6%	42.9%	7.1%	0.0%	0.0%
Europe	13.0%	0.0%	21.7%	43.5%	4.3%	17.4%
Latin America	10.0%	10.0%	70.0%	0.0%	10.0%	0.0%
North America and Caribbean	0.0%	10.0%	30.0%	40.0%	20.0%	0.0%
Total (All regions)	11.9%	15.5%	41.7%	20.2%	4.8%	6.0%

3.3. Overall reach of persons with disabilities through CBR Programs in your country

- a. Every person with disability is covered under CBR Programs
- b. Majority of the people with disabilities are covered under CBR Programs
- c. Very few people with disabilities are covered under CBR Programs
- d. None of the people with disabilities are covered under CBR Programs
- e. Don't Know

DPI Region	a. Every person with disability covered	b. Majority covered	c. Very few covered	d. None covered	e. Don't Know	No Data
Africa	0.0%	11.1%	77.8%	7.4%	0.0%	3.7%
Asia-Pacific	7.1%	21.4%	57.1%	7.1%	7.1%	0.0%
Europe	0.0%	13.0%	21.7%	30.4%	13.0%	21.7%
Latin America	0.0%	10.0%	70.0%	0.0%	20.0%	0.0%
North America and Caribbean	0.0%	0.0%	60.0%	30.0%	10.0%	0.0%
Total (All regions)	1.2%	11.9%	56.0%	15.5%	8.3%	7.1%

3.4. Impact of CBR on the quality of life of persons with disabilities

- a. High
- b. Average
- c. Low
- d. Don't Know
- e. Not Applicable

DPI Region	a. High	b. Average	c. Low	d. Don't Know	e. Not Applicable	No Data
Africa	7.4%	40.7%	44.4%	3.7%	0.0%	3.7%
Asia-Pacific	28.6%	50.0%	21.4%	0.0%	0.0%	0.0%
Europe	13.0%	8.7%	34.8%	13.0%	4.3%	26.1%
Latin America	20.0%	20.0%	40.0%	20.0%	0.0%	0.0%
North America and Caribbean	0.0%	40.0%	10.0%	40.0%	10.0%	0.0%
Total (All regions)	13.1%	31.0%	33.3%	11.9%	2.4%	8.3%

3.5. Which sector is initiating and implementing most of the CBR Programs in your country?

- a. Non Government Organizations (NGOs)
- b. Disabled People’s Organizations (DPOs)
- c. Government
- d. International Organizations (IOs)
- e. Any other
- f. Don’t Know
- g. Not Applicable

DPI Region	a. NGOs	b. DPOs	c. Government	d. IOs	e. Any other	f. Don’t Know	g. Not Applicable	No Data
Africa	22.2%	22.2%	29.6%	11.1%	0.0%	3.7%	3.7%	7.4%
Asia-Pacific	42.9%	14.3%	7.1%	14.3%	0.0%	0.0%	0.0%	21.4%
Europe	26.1%	13.0%	8.7%	0.0%	0.0%	13.0%	13.0%	26.1%
Latin America	30.0%	0.0%	40.0%	20.0%	0.0%	0.0%	0.0%	10.0%
North America and Caribbean	30.0%	0.0%	20.0%	0.0%	10.0%	30.0%	10.0%	0.0%
Total (All regions)	28.6%	13.1%	20.2%	8.3%	1.2%	8.3%	6.0%	14.3%

3.6. Who is leading most of the CBR Programs in your country?

- a. Mostly non-disabled people
- b. Mostly persons with disabilities
- c. Don’t Know
- d. Not Applicable

DPI Region	a. Mostly non-disabled people	b. Mostly persons with disabilities	c. Don’t Know	d. Not Applicable	No Data
Africa	59.3%	22.2%	3.7%	0.0%	14.8%
Asia-Pacific	78.6%	21.4%	0.0%	0.0%	0.0%
Europe	26.1%	13.0%	26.1%	13.0%	21.7%
Latin America	80.0%	10.0%	10.0%	0.0%	0.0%
North America and Caribbean	60.0%	0.0%	40.0%	0.0%	0.0%
Total (All regions)	56.0%	15.5%	14.3%	3.6%	10.7%

3.7. Is there an active interaction between DPOs and CBR Organizations in your country?

- a. Yes
- b. To some extent
- c. No
- d. Don't know
- e. Not applicable

DPI Region	a. Yes	b. To some extent	c. No	d. Don't know	e. Not Applicable	No Data
Africa	29.6%	51.9%	14.8%	0.0%	0.0%	3.7%
Asia-Pacific	35.7%	50.0%	14.3%	0.0%	0.0%	0.0%
Europe	8.7%	17.4%	17.4%	17.4%	13.0%	26.1%
Latin America	20.0%	30.0%	30.0%	20.0%	0.0%	0.0%
North America and Caribbean	10.0%	40.0%	50.0%	0.0%	0.0%	0.0%
Total (All regions)	21.4%	38.1%	21.4%	7.1%	3.6%	8.3%

3.8 Do you think CBR is a good approach/strategy for empowerment of persons with disabilities and for implementing the UN Convention on the Rights of Persons with Disabilities (CRPD)?

- a. Strongly Agree
- b. Somewhat Agree
- c. Somewhat Disagree
- d. Strongly Disagree
- e. Don't Know
- f. Not Applicable

DPI Region	a. Strongly Agree	b. Somewhat Agree	c. Somewhat Disagree	d. Strongly Disagree	e. Don't Know	f. Not Applicable	No Data
Africa	81.5%	14.8%	0.0%	0.0%	0.0%	0.0%	3.7%
Asia-Pacific	57.1%	14.3%	7.1%	0.0%	14.3%	0.0%	7.1%
Europe	43.5%	8.7%	0.0%	13.0%	4.3%	8.7%	21.7%
Latin America	60.0%	30.0%	0.0%	10.0%	0.0%	0.0%	0.0%
North America and Caribbean	60.0%	30.0%	0.0%	0.0%	10.0%	0.0%	0.0%
Total (All regions)	61.9%	16.7%	1.2%	4.8%	4.8%	2.4%	8.3%

SECTION 4: WHO'S CBR GUIDELINES 2010

4.1. Are you aware of the WHO's CBR Guidelines released in 2010?

- a. Yes
- b. No

DPI Region	a. Yes	b. No	No Data
Africa	66.7%	29.6%	3.7%
Asia-Pacific	57.1%	35.7%	7.1%
Europe	56.5%	21.7%	21.7%
Latin America	40.0%	50.0%	10.0%
North America and Caribbean	30.0%	70.0%	0.0%
Total (All regions)	54.8%	35.7%	9.5%

4.2. What do you think about the general awareness of the Guidelines among DPOs and persons with disabilities in your country?

- a. High
- b. Average
- c. Low
- d. Don't Know

DPI Region	a. High	b. Average	c. Low	d. Don't Know	No Data
Africa	0.0%	14.8%	66.7%	14.8%	3.7%
Asia-Pacific	0.0%	35.7%	57.1%	7.1%	0.0%
Europe	4.3%	0.0%	65.2%	8.7%	21.7%
Latin America	0.0%	0.0%	50.0%	40.0%	10.0%
North America and Caribbean	0.0%	20.0%	30.0%	50.0%	0.0%
Total (All regions)	1.2%	13.1%	58.3%	19.0%	8.3%

4.3. Did you or any other DPI member from your country participate/contribute in the preparation of the Guidelines in any manner?

- a. Yes
- b. No

DPI Region	a. Yes	b. No	No Data
Africa	25.9%	70.4%	3.7%
Asia-Pacific	14.3%	78.6%	7.1%
Europe	0.0%	73.9%	26.1%
Latin America	10.0%	80.0%	10.0%
North America and Caribbean	0.0%	100.0%	0.0%
Total (All regions)	11.9%	77.4%	10.7%

4.4. Have you read the WHO Guidelines on CBR, 2010?

- a. No
- b. Just glanced through it
- c. Have read some portions of the Guidelines
- d. Have read the Guidelines thoroughly

DPI Region	a. No	b. Just glanced	c. Read some portions	d. Thorough reading	No Data
Africa	29.6%	18.5%	25.9%	22.2%	3.7%
Asia-Pacific	21.4%	35.7%	42.9%	0.0%	0.0%
Europe	26.1%	13.0%	21.7%	17.4%	21.7%
Latin America	40.0%	10.0%	20.0%	20.0%	10.0%
North America and Caribbean	70.0%	10.0%	10.0%	0.0%	10.0%
Total (All regions)	33.3%	17.9%	25.0%	14.3%	9.5%

4.5. Are the Guidelines available in your National and/or Official/Local Languages?

- a. Yes
- b. No
- c. Don't Know

DPI Region	a. Yes	b. No	c. Don't Know	No Data
Africa	44.4%	22.2%	29.6%	3.7%
Asia-Pacific	21.4%	57.1%	14.3%	7.1%
Europe	13.0%	47.8%	17.4%	21.7%
Latin America	60.0%	0.0%	30.0%	10.0%
North America and Caribbean	30.0%	0.0%	70.0%	0.0%
Total (All regions)	32.1%	29.8%	28.6%	9.5%

4.7. What is your opinion of the WHO CBR Guidelines 2010 with reference to promoting the rights of persons with disabilities?

- a. Very Good
- b. Average
- c. Not Good
- d. Don't Know

DPI Region	a. Very Good	b. Average	c. Not Good	d. Don't Know	No Data
Africa	48.1%	25.9%	0.0%	18.5%	7.4%
Asia-Pacific	21.4%	35.7%	0.0%	35.7%	7.1%
Europe	21.7%	26.1%	4.3%	26.1%	21.7%
Latin America	20.0%	40.0%	0.0%	30.0%	10.0%
North America and Caribbean	20.0%	10.0%	0.0%	70.0%	0.0%
Total (All regions)	29.8%	27.4%	1.2%	31.0%	10.7%

4.8. Do you think the WHO CBR Guidelines 2010 fully comply with the provisions of the CRPD?

- a. Yes
- b. No
- c. Somewhat
- d. Don't Know

DPI Region	a. Yes	b. No	c. Somewhat	d. Don't Know	No Data
Africa	55.6%	0.0%	14.8%	22.2%	7.4%
Asia-Pacific	28.6%	0.0%	14.3%	42.9%	14.3%
Europe	26.1%	0.0%	21.7%	30.4%	21.7%
Latin America	0.0%	0.0%	50.0%	40.0%	10.0%
North America and Caribbean	10.0%	0.0%	20.0%	70.0%	0.0%
Total (All regions)	31.0%	0.0%	21.4%	35.7%	11.9%

4.9. Should DPI endorse the CBR Guidelines?

- a. Yes
- b. No
- c. Yes, with some changes
- d. Don't Know

DPI Region	a. Yes	b. No	c. Yes, with some changes	d. Don't Know	No Data
Africa	70.4%	0.0%	14.8%	7.4%	7.4%
Asia-Pacific	57.1%	7.1%	14.3%	21.4%	0.0%
Europe	43.5%	4.3%	17.4%	13.0%	21.7%
Latin America	10.0%	0.0%	50.0%	20.0%	20.0%
North America and Caribbean	20.0%	0.0%	0.0%	80.0%	0.0%
Total (All regions)	47.6%	2.4%	17.9%	21.4%	10.7%

4.11. Would you be interested in giving detailed inputs/feedback on the CBR Guidelines, which would help DPI in forming a firmer opinion on the CBR Guidelines?

- a. Yes
- b. No

DPI Region	a. Yes	b. No	No Data
Africa	66.7%	22.2%	11.1%
Asia-Pacific	57.1%	28.6%	14.3%
Europe	60.9%	13.0%	26.1%
Latin America	60.0%	20.0%	20.0%
North America and Caribbean	80.0%	20.0%	0.0%
Total (All regions)	64.3%	20.2%	15.5%

MAJOR FINDINGS OF THE STUDY

Out of the total of 136 MNAs, 84 MNAs responded. Given below are some of the major findings of the Study.

1. Amongst the MNAs, Europe was the most responsive region. Out of the 31 MNAs in Europe, 23 MNAs (74.2%) responded. The least responsive regions were Latin America and Asia-Pacific with only 56% response rate. Out of the 25 MNAs in Asia-Pacific, only 14 responded and in Latin America, out of the 18 MNAs, only 10 responded.
 - Out of the total 84 responses received, 51 responses (61%) came from Africa, Asia-Pacific and Latin America, where CBR was practiced. 33 responses (39%) came from Europe and North America and Caribbean, where many of the countries did not have CBR. However, they may be funding many of the CBR Programs in other countries.
2. Only 48% of the Respondents had reasonable knowledge on CBR.
3. In almost 61% of the countries there was no National Policy on CBR.
4. Only about 12% countries had nationwide reach through CBR, while about 16% had mentioned that the coverage was in 'most parts' of the country. In about 42%, the coverage was only in 'some parts' of the country. 20% Respondents said that CBR Programs are not there in their country.
5. Majority (56%) of the Respondents felt that very few people with disabilities were covered and reached through CBR Programs. Only about 13% had mentioned that every person with disability or majority of persons with disabilities were covered through CBR Programs.
6. According to the data of the Respondents, it seems that the impact on quality of life of persons with disabilities through CBR was 'high' as per 13% of the Respondents. About 33% Respondents felt that the impact was low. 31% Respondents felt that the impact was 'average'.
7. About 13% of Respondents mentioned that Disabled People's Organizations (DPOs) were initiating and implementing most of the CBR Programs in their country; 29% mentioned NGOs; 20% mentioned Government and about 8% mentioned International Organizations.
8. Almost 56% Respondents said that non disabled people were leading most of the CBR Programs in the country. Only about 16% Respondents said that persons with disabilities were leading the Program in their country.

9. About 60% of the Respondents mentioned that there was interaction between the DPOs and CBR Organizations in their country. About 21% Respondents said that there was 'no interaction' between CBR Organizations and DPOs.
10. As many as about 79% (62% 'strongly agree') of the Respondents agreed that CBR was a good approach/strategy for empowerment of persons with disabilities and for implementing the CRPD.
11. 55% of the Respondents were aware of the CBR Guidelines 2010 while 36% were not aware.
12. 58% of the Respondents mentioned that the general awareness of the CBR Guidelines 2010 among DPOs and persons with disabilities in their country was 'low'. Only 1% had mentioned that the awareness was 'high'. About 19% had mentioned that they did not know the answer to this question.
13. 77% of the Respondents said that they or any DPI Members of their country did not participate/contribute in the preparation of the Guidelines in any manner.
14. 33% Respondents had not read the Guidelines. About 43% of the Respondents had just glanced through it or had read some portions. Only 14% of the Respondents had read the Guidelines thoroughly.
15. About 57% said 'very good' or 'average' when asked if the CBR Guidelines 2010 promote the rights of persons with disabilities. Only 1% Respondents said that the CBR Guidelines were 'not good'. About 31% mentioned that they 'do not know'.
16. When asked if the CBR Guidelines 2010 fully comply with the provisions of the CRPD, about 31% Respondents mentioned 'yes' and 21% said 'somewhat'. 36% said that they 'do not know' and the number of Respondents who said that the Guidelines do not comply with CRPD was 'Zero'.
17. About 48% mentioned that the CBR Guidelines 2010 should be endorsed by DPI. 18% said, 'yes, with some changes'. Only 2% of the Respondents mentioned that DPI should not endorse the Guidelines. 21% of the Respondents mentioned that that they 'do not know'.

CONCLUSION

Even though CBR Programs have existed for several years now, particularly in the developing countries, its reach to persons with disabilities is still minimal.

Only 13% have said that every person with disabilities or majority are covered under CBR Programs. Most countries (61%) do not have a National Policy on CBR. The criticism that CBR Programs are being lead by non disabled people has been reinforced in this Study. Only 15.5% Respondents mentioned that CBR Programs in their country are led mostly by persons with disabilities. Inspite of these facts, about 79% of the Respondents said that CBR is a good approach/strategy for empowerment of persons with disabilities and for implementing the CRPD.

Regarding the question on endorsement of WHO CBR Guidelines 2010, many MNAs have supported the idea (48%). Based on the cursory reading done by them, most Respondents have felt that Guidelines are based on rights approach. There are a few respondents who have said that CBR Guidelines should be endorsed 'after some changes' (18%). According to them, though CBR has evolved theoretically, based on social model of disability and the principles of the CRPD, it is still rooted in medical model and it may be difficult to change the way of working/implementing.

If we go a little deeper into the issue, it is interesting to note that most DPI leaders were not even consulted while formulating of CBR Guidelines (77%). Moreover, as many as 21% MNAs have said they 'do not know' if DPI should endorse the Guidelines. When asked if the CBR Guidelines 2010 fully comply with the provisions of the CRPD, about 36% said that they 'do not know'. This clearly shows the divide between CBR organizations and DPOs at the larger level.

Conclusively, though the mandate of MNAs of DPI, i.e. persons with disabilities, is clearly for endorsing the WHO CBR Guidelines 2010, the genuine concerns expressed by a few disability leaders have to be looked into to see how a more effective framework can be evolved for community based work to implement the CRPD. Also, a need has emerged for Phase Two of the Study, which would require the Respondents to do a detailed analysis of the WHO CBR Guidelines, 2010.